## In The Matter Of:

Public Works Division Public Workshop

> Friday October 2, 2015

Capitol Reporters 208 N. Curry Street

Carson City, Nevada 89703

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I UD	lic workshop			October 2, 2015
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1	STATE OF NEVADA		1	CARSON CITY, NEVADA; FRIDAY, OCTOBER 2, 2015; 9:00 A.M.
2	DEPARTMENT OF ADMINISTRATION			-000-
3	PUBLIC WORKS DIVISION		2	
4	PUBLIC WORKSHOP		3	
5	FRIDAY, OCTOBER 2, 2015		4	ADMINISTRATOR NUNEZ: This is time and place
6	9:00 A.M.		5	
7	CARSON CITY, NEVADA			Works Division on proposed regulations. It's a little bit after 9:00 o'clock, so we're good to go. Probably
8			8	the best thing to do hopefully, is there Do we have a
9 10			9	sign-up sheet in the south?
11	THE BOARD: GUS NUNEZ, Administrator		10	MS. JOHNSTON: Yes.
12	CHRIS CHRIST, Deputy Administrator		11	ADMINISTRATOR NUNEZ: And we've got one up
13	BRYCE CLUTTS, Member			here. I'm Gus Nunez. I'm the Administrator of the
14				Public Works Division, and we'll go around and introduce
15	FOR THE BOARD: SUSAN STEWART,			ourselves here in the north, and then we'll go to the
16	Construction Law Counsel			south. So, Susan?
17	DENESA JOHNSTON,		16 17	COUNSEL STEWART: I'm Susan Stewart, Deputy Attorney General and construction law counsel for the
18	Administrative Assistant		18	•
19			19	DEPUTY ADMINISTRATOR CHIMITS: Chris Chimits,
20			_	Public Works.
21			21	ADMINISTRATOR NUNEZ: And then we have?
22	REPORTED BY: CAPITOL REPORTERS BY: Nicole Alexander,		22	MS. JOHNSTON: Denesa Johnston, Public Works.
23	Nevada CCR #446		23	ADMINISTRATOR NUNEZ: And our court reporter
24	123 West Nye Lane Carson City, Nevada 89706	5		taking notes.
25			25	THE COURT REPORTER: Nicole.
		Page 2		Page 4
1	AGENDA/INDEX	5	1	ADMINISTRATOR NUNEZ: That's all of us here,
2	AGENDA ITEM	PAGE		and if you guys don't mind, one of you guys can get
3	1. Call to Order/Introductions	3		started over there.
4	1. Call to Order/Introductions	5	4	MR. MILLIKEN: Gary Milliken, AGC/NCA.
5	2. Public Comment	4	5	MS. MUJICA: Leslie Mujica, IBEW/NECA, LMCC.
6	3. Review of proposed draft regulations revising	5	6	MS. JACOB: And Joanna Jacob with public
7	NAC Sections 338.450, 338.460, 338.240, and 338.285	-	7	affairs, AGC/NCA.
8			8	ADMINISTRATOR NUNEZ: Welcome, everyone, and
9	4. Public Comment	7		we have Bryce Clutts, one of our board members, just came
10	5. Review of proposed draft regulations for	22		in to join us for the workshop.
11	State Public Works Division, Buildings & Grounds, NRS 331.070, 331.110, and 331.120		11	A couple of just minor housekeeping items.
12	C. Public Connect	~~		If you have a cell phone, you'll have to turn them off
13	6. Public Comment	22		because it will interfere with the video conferencing
14 15	7. Adjournment	26		equipment, so if you could do that. The other thing that
15 16	7. Adjournment	26		I will ask is when we start taking public input from you all, if you could please identify yourself before you
17				start your discussion with us.
18			18	At this point, what I'd like to do is we're
19			19	going to allow for public comments both before and after
20			20	
21			21	
22			22	
23			23	Hearing none, what we'll do is we'll get started with the
24				proposed regulations, and to give us an overview that
25			25	would be under this Agenda Item Number 3, I'm going to

	, it is in the second	1	, · · ·
	Page 5		Page 7
-	turn it over to Susan. Please take this.	-	go section by section, so I'd like to ask at this point
			• •
2	COUNSEL STEWART: For the record, Susan		if there is any comments on this particular section
	Stewart, Deputy Attorney General, construction law	3	related to AB 62. Okay. Hearing none, I'll guess we'll
4	counsel. And we'll start as noted in the Agenda Item	4	move on.
	Number Three, the regs related to Section 338. And if	5	COUNSEL STEWART: Pretty straightforward.
	you have your copy of draft regulations, that's what I'm		They changed the law. The reg has been put in place to
	going to be going through.		address the changes.
8	I did talk to LCB and the individual that	8	The next section that we've proposed to
9	will be helping the State Public Works Division finalize	9	revise is NAC 338.245. And for those of you that have
10	the regulations so that they're ready to be codified, and	10	been around a while, you may recall several years ago,
	there were some minor edits that she proposed and little		Public Works implemented a process where we perform an
	really no substantive changes, just on some, as I said,		evaluation of the prime contractor upon completion of the
	some minor edits. And also, where there's changes to one		contract or the public work. And in our regulations,
14	place in the regulations, make sure that those revisions	14	that evaluation is to be performed, so currently in our
15	are consistent throughout the rest of the regulations.	15	regs, the requirement is that we perform the contractor
	They're very good at that.		evaluation for contracts under \$100,000 as well as over
	So I'm just going to jump right in here. The		
17		17	*
	first, it's fairly straightforward. As some of you may	18	5 0
19	know during the last session, AB 62 was passed, and it	19	under \$100,000 is de minimis.
20	revised the veteran's preference, so there are two	20	And for those of you that are familiar with
	categories now. Initially, there was just one category	21	the process, you do an initial evaluation. The
	for contracts under \$100,000. They've added an		contractor gets to respond. It's quite a lengthy
	· · · · · · · · · · · · · · · · · · ·		
	additional category where if the business is owned by a		process. And those of you may know that the award of
	veteran with a service-connected disability that has been		contracts under \$100,000 is informal, so there's less
25	determined to be 50 percent or more, those individuals	25	as I said, I guess there's less value added by performing
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	then get a five percent preference on contracts over		this on contracts under \$100,000. And so for that
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2 3 4 5 7 8 9 10 11	contract" would be stricken from all of those sections. So that would just be consistent throughout. So I did these in order, so the one thing I just wanted to add, NAC 338.245, if you skip over to page five, and you'll see there in the middle of the page NAC 338.285, all this does is it kind of piggybacks on the prior regulation regarding the contractor evaluation, and it just makes clear that that evaluation requirement only applies to contracts over \$100,000. So it's just following up so that it's consistent throughout. And those are the changes related to the qualification process involving the contractor evaluation and the deletion of the language, "From the award of any	2 3 4 5 6 7 8 9 10 11 12	this information, we thought, was important. We wanted to know that, and so this is the reason for adding this to the regulation. And, Gus, I don't know if you wanted to add anything at this point or open it up for comment.
	contract." Are there any questions about that particular		have some deliberation with the Board as to how this
	section of the reg revisions? Okay. Hearing none, I'm		particular section here, the litigation history of the firm, is going to be scored.
17	going to keep talking. All right. The last change that we're	17	As you know, we have a scoring system that
	proposing in our regulations pertains to qualifications		we've developed which is utilized for the qualification
	of contractors over \$100,000. And if you look on page		process. We start at 150 points, and then you're allowed
	four of the packet, you'll see that we are asking for additional information recording the prime contractor		to lose up to 30, and then at that point beyond 30, you
	additional information regarding the prime contractor, principal personnel, and each of their business entities		become disqualified. So how this is to be scored is to be the subject of future meetings with the Board to
	associated with the principal personnel during the five		develop a system as to how this particular section is
	years immediately preceding the date of the application.		going to be scored as part of all of the other scoring
25	And if you look throughout the qualification	25	that we do to determine the qualifications of a
1	Page 10	1	Page 12
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	criteria, that group, meaning the prime, the principal personnel, and the associated businesses, that's consistent with what we ask for throughout this regulation, and that's to ensure that someone doesn't form a new business and not be required to disclose relevant history related to a business that they were a principal personnel part of that business. One thing I did want to point out in meeting with LCB is this proposed revision would also be included in NAC 338.370, which is the subcontractor qualification as well. And the reasoning for that is, as you may know, subcontractors are presumed qualified unless we receive information that calls into question that qualification. And at that time, they are asked to qualify as if they were a prime, and so we would want the information consistent. One of the things I'm sure Gus will want to weigh in on this particular reg. A couple of things I wanted to point out about this revision. It is only related to Public Works projects, so we're just asking for their experience with Public Works. And what we were finding as an agency is that by not asking for prior	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	<ul> <li>contractor. That's all I have.</li> <li>So at this time, we might as well just open</li> <li>it up. If you have any questions or comments, this would be the time to do it, and if you do have anything, just remember to state your name first, please.</li> <li>MEMBER CLUTTS: I have a question, Gus.</li> <li>Bryce Clutts, for the record. In Item G, it notes the past performance history of the prime contractor, and then it's got Subsection 1, and then subsection I or I think it's what that is, one through six.</li> <li>ADMINISTRATOR NUNEZ: Sure. One.</li> <li>MEMBER CLUTTS: So when you're talking about past performance history here, it's specifically as it relates to Subsection 1 with regards to civil judgments, findings of fact, administrative proceedings, etcetera? That's what past performance history is meant to represent?</li> <li>ADMINISTRATOR NUNEZ: Well, there are other things that we look at right now with respect to past work performance, so this would just be one additional item that we would look at within the NRS that says one of the items that we can look at is past performance of a</li> </ul>

	Page 13		Page 15
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	list on time, those type of things. We're already looking at, under past history, we're already looking at other matters besides just litigation. This would just be one more thing that we would like to see regarding their litigation history on Public Works projects. MEMBER CLUTTS: So with respect to just this added section though, that's what it specifically relates to here? ADMINISTRATOR NUNEZ: Correct. MEMBER CLUTTS: And so my next question, just curious. Are we having Are you seeing that we're having problems on these projects with contractors who do have a past history? Are we expecting that we're going to? What's driving this? I'm all for less regulation, less cumbersome. It just seems like when you prepare these packages anymore, they're so cumbersome, and for smaller firms, the amount of paperwork just continues to grow and grow and grow, and it takes quite a staff to be able to put that stuff together. So I'm just wondering, are we adding this because we're seeing a pattern, a history here, or are we trying to be consistent with other entities? What's driving the change? ADMINISTRATOR NUNEZ: Driving the change is	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	reg ask for past performance. It appears in several different sections. And so what she proposed is that it would be consolidated, so it would essentially be in a cleaner format to remove some of the redundancies. The other thing is the qualification only needs to be done every two years. And then another thing that we did because we understood that for the smaller businesses, it could be burdensome. And so several years ago, we changed the qualification for under \$100,000, and so that is essentially a two-page form that they have to send in. So we have tried to address that because we are mindful of the burden, but then at the same time, representing the State, and we want contractors who are interested in performing well, but at the same time, not being too much of a burden. And as I was explaining to the LCB rep, a lot of times what happens is that they'll put something on the list, and our program analyst will call them back and say, "We need some additional information." And so it's a very, I would say, user-friendly system that we've tried to set up. I mean, you've seen the contractors come before us, and it's not an adversarial situation at all. So I think we're mindful of that, but at the same time, we feel like we need to do our due diligence to
25	basically recent experience in this area that we find	25	ensure that these contractors are interested and able to
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Page 14 out, you know, we've ended up in litigation and we found out that actually, the contractor had considerable some of those folks had considerable history with other and many other public agencies. So it would be good to know when we're qualifying these folks that what kind of behavior we can expect from these folks once they become qualified, if they become qualified. So like I said, we still need to look at other areas, but this area here can become very problematic for us as to what we can expect from contractors on similar projects. And it would be good to know if we are going to contract with one of these folks, it would be good to know upfront if they do become qualified what we can expect and how we should conduct ourselves accordingly. But that's basically what's driving, what drove us to bring this to the forefront. We're going, "Well, how can we address this issue?" We're certainly allowed to look at past performance, so I think with this, hopefully this will be a good solution, at least know what we're getting into if we do contract with these folks. COUNSEL STEWART: I just wanted to chime in real quick too just to respond to a couple of your	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Page 16 perform in the best interest of the State. ADMINISTRATOR NUNEZ: Is there any other questions or comments on this particular item? MS. JACOB: Yes. Gus, hi. Joanna from AGC. I just had a quick question for you when you were talking about the litigation history or you're stating in your experience contractors with considerable history, you had said with other agencies. Are you also going to be looking at out-of-state When you're talking about any Public Works construction project, are we looking both in Nevada and then out-of-state Public Works as well? ADMINISTRATOR NUNEZ: To stay consistent with all of the other requirements that we look at on the prior, we're asking for information in other areas, and we always go back five years on all projects. And I think to stay consistent with what we're asking now, we don't limit it to the State of Nevada right now. MS. JACOB: Okay. ADMINISTRATOR NUNEZ: We just ask for all of the information. COUNSEL STEWART: Well, I'm going to contradict you.
24	comments. Susan Stewart, for the record. In talking to LCB, one of the things that she recommended is that this would be, if you look, past performance portions of the	23 24	ADMINISTRATOR NUNEZ: Okay. With respect to some of the national companies like COUNSEL STEWART: Correct. Correct. Susan

	Page 17		Page 19	]
	Stewart, for the record. We do have companies that come in that are, I don't know, I can't think of the name of		doesn't reference other states. And so I would stand by my initial response.	
	one. Oh, okay. Granite is a perfect example, and they	3		
	do business nationwide. And for prevailing wage	4	here Joanna Jacob for public affairs for NCA again,	
	violations, we just look at Nevada. And one of the		for the record. The consensus down here, I wasn't really	
	things and that is our policy. I don't think that		opining about whether we should be looking at in-state	
	that is clear throughout our regulations, and actually, I		and out-of-state, and I think what we were kind of	
	would be happy to ask the LCB person if we could clarify		discussing down here is that it's not consistent. It	
	that if you think that would be appropriate, Gus, to just limit it to Nevada because it has been an issue. The		wouldn't be fair, I guess, to have a contractor have a violation in Arizona and then come to Nevada and play by	
10	statute is not clear, the reg isn't clear, and I think it		the rules and then be qualified, so I wasn't really	
	would be appropriate to just limit it to Nevada.		opining one way or the other. I just was seeking	
13			clarification on that. So that was good to hear about	
14	stand corrected. Gus Nunez, for the record. Susan is		how you enforce this, your policies when you're dealing	
15			with companies that work in other states as well as	
16	looked at past performance of some of these companies		Nevada. So I think it's something that we can take back	
17			to our members and discuss in further detail, especially	
18 19			if you're going to have future discussions at the court level.	
20		20	ADMINISTRATOR NUNEZ: And that is correct.	
	of policy. And like Susan said, it's not clear.	-	All of these and your input today will be discussed with	
22			the Board at a future meeting and ask for direction in	
	consistent with the way we do all of the other items. So		moving forward with those regulations. And then after	
	again, we'll go over this item here with the Board and		the regulations are passed, we're still going to come	
25	see how they want to score it, and maybe at that time, we	25	back to the Board and then address the issues as to how	
	Page 18		Page 20	-
	Page 18		Page 20	_
	can ask for direction from the Board, Susan, as to how		to score this matter here. There would be also further	-
2	can ask for direction from the Board, Susan, as to how they, from a policy perspective, how they want us to	2	to score this matter here. There would be also further discussion on that. It may all happen at the same time,	-
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Pu	blic Workshop		October 2, 2015
	Page 21		Page 23
1	MS. JACOB: I don't think we have any down	1	us through those, please?
	here. Thank you.	2	
3		_	the record. And you guys don't need to stay if you don't
4			want to. I know how fascinated you'll be by all of this.
5		5	
6		6	actually, several. I'll start a little bit earlier than
7	next item here. Do we need to take, since we've been		that. Two legislative sessions ago, State Public Works
8	taking public comments all the way along?		Board and Buildings and Grounds Division merged into the
9	COUNSEL STEWART: Well, I guess to stick with	9	State Public Works Division of the Department of
10	the agenda, you should probably ask, but I don't think	10	Administration and under that Division is Buildings and
11	anybody is going to have anything.	11	Grounds section now.
12	8	12	In the last session, Buildings and Grounds
	concludes		got specific authority to develop regulations, and prior
14			to last session, it wasn't clear that they had that
15	8		authority. And so in the last session, that authority is
	more?		spelled out, and it is also referenced in Public Works
17	COUNSEL STEWART: I have one more. Sorry.		NRS 341. If you look at page one of your packet at the
18	ADMINISTRATOR NUNEZ: That's all right. COUNSEL STEWART: Well, it's related to		top of the page, draft regulations, State Public Works Division of the Department of Administration, Buildings
19 20			and Grounds section, one of the things that Buildings and
20			Grounds does is they are responsible for negotiating,
	to clarify. The Division is a little unique in that our		approving, and overseeing the leasing of office rooms
	regulations for Public Works need to be approved by the		outside of State buildings. And page one of the draft
	Public Works Board. Our regulations for the Buildings		regulations, and they actually have an LCB number:
	and Grounds section can be approved by the Administrator,		R09815, simply outlines that particular process.
	Page 22		Page 24
1		1	
	Gus Nunez. So it's a little bit of a different process.		In talking to LCB, again, there are minor
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Gus Nunez. So it's a little bit of a different process. And so that's why we've kind of kept them separate to try and keep that clear as much as we can. But related to the Public Works side of the shop, and we have a minor housekeeping revision in NAC 341, and it's 341.171, and this is the regulation that talks about the building officials, the fees that they charge for plan check and inspection, and there's a reference in that regulation to Public Works website, and the address for the Public Works website has changed. And so the only thing we're doing in that reg is updating the website. And I actually talked to LCB, and they said that they could just make the change, but since we're doing regulations, we might as well just give notice of it, and so that's the reason for letting you all know that. And that's just a minor change, and that's NAC 341.171. Okay. Now we can talk. ADMINISTRATOR NUNEZ: Are there any comments on this matter from the public? Okay. Hearing none, then we're going to, at this point, we'll move on to Item Number 5, and these are proposed draft regulations for State Public Works Division, Buildings and Grounds, Nevada Revised Statutes NRS 331.070, 331.110, and 331.120.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	In talking to LCB, again, there are minor revisions to this, simply changing some of the names of the forms for consistency such as, "Budget authorization" should be, "Space request." "Space justification should be, "Space justification spreadsheet." The other thing, going over to page two, the other thing that the Buildings and Grounds section does is they allow members of other State agencies or members of the public to use Buildings and Grounds State property. And that would include, for example, here in Carson City, the Laxalt Plaza or the Capitol Mall, those grounds over there, and that is allowed through a special-use permit process. And the draft regulations simply spell out that Buildings and Grounds has the authority to do that. If you look at hopefully, your packet includes the rest. ADMINISTRATOR NUNEZ: Page one of two. COUNSEL STEWART: Okay, well, there's a page three and four. And page three and four is the even more fascinating subject of Buildings and Grounds is responsible for the care, maintenance, and preservation of Buildings and Grounds under their supervision and

25 So at this point, Susan, do you want to take

25 buildings. A lot of folks like to have space heaters and

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1	their own refrigerators, and those are a significant	1	STATE OF NEVADA, )
	drain to state resources, and so those are prohibited.	2	)
	And also in our regulation because well, I'm going to	3	CARSON CITY. )
	skip the editorial comment. We will prohibit pets other	4	
	than those that are allowed for law enforcement purposes	5	
	or service animals as defined by the ADA.	6	T NTGOLE MERNINER Official Grant Dependen for the
7	The last section of the regs proposed for	7	I, NICOLE ALEXANDER, Official Court Reporter for the
	Buildings and Grounds is the agency's use of State-owned	8	State of Nevada, State Public Works Division, do hereby
	space. And within the Capitol Complex and other	9	Certify:
	buildings that Buildings and Grounds is responsible for,	10	That on the 2nd day of October, 2015, I was
	we administer who actually gets to use that office space,	11	present at said meeting for the purpose of reporting in
	for example, the Grant Sawyer building in Las Vegas or	12	verbatim stenotype notes the within-entitled public
	the Capitol building, who actually occupies those office	13	meeting;
	spaces. And there is a process for that, and that is	14	
	going to be implemented in the Buildings and Grounds'	15	That the foregoing transcript, consisting of pages 1
	regulations.	16	through 26, inclusive, includes a full, true and correct
17	And it looks like, for some reason, those	17	transcription of my stenotype notes of said public
	last two pages were not included in the packet, and so	18	meeting.
	I'd be happy to make sure that anybody that is interested	19	
	in that, I do know that they were posted as part of the	20	Dated at Carson City, Nevada, this 12th day of
	regs. They are on-line on our website. And so if you're	21	October, 2015.
	interested in those, you can look for them on the	22	
	website, or I can e-mail you them as well. And that's	23	
	essentially an overview of the proposed regulations for	24	NICOLE ALEXANDER, NV CCR #446
	Buildings and Grounds section.	25	NICOLE ALEXANDER, NV CCR #440
	6	25	
	Page 26	1	
	· · · · · · · · · · · · · · · · · · ·		
1	ADMINISTRATOR NUNEZ: Any questions or		
	comments on those regs? All right. Hearing none, that		
	concludes the all of the items on the agenda, so the next		
	item is adjournment. So I'd like to thank all of you for		
5	coming over and participating in the process.		
6	We have a Board meeting this afternoon at		
7	1:00 o'clock. As I said, after we put the minutes		
	together from the meeting today, we'll be scheduling some		
	meetings with the Board on these regs, and you'll		
	definitely be invited, of course, to all of those		
	meetings in the future. So thank you for participating.	1	
12	(The meeting concluded at 9:50 a.m.)		
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Ŧ	AGC/NCA (2)
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\$100,000 (12)	agencies (3)
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